## AMENDED IN SENATE MAY 23, 2014 AMENDED IN ASSEMBLY JANUARY 14, 2014 AMENDED IN ASSEMBLY JANUARY 6, 2014

CALIFORNIA LEGISLATURE—2013-14 REGULAR SESSION

## ASSEMBLY BILL

No. 713

## **Introduced by Assembly Member Wagner**

February 21, 2013

An act to amend Section 25004 of the Corporations Code, relating to securities.

## LEGISLATIVE COUNSEL'S DIGEST

AB 713, as amended, Wagner. Broker-dealers.

Existing law, the Corporate Securities Law of 1968, defines a broker-dealer as, among other things, any person engaged in the business of effecting securities transactions in California for the account of others or his or her own account, and it specifies those persons or entities excluded from the definition.

Pursuant to the Governor's Reorganization Plan No. 2 of 2012 (GRP 2), the regulation of corporations is transferred, effective July 1, 2013, from the Commissioner of Corporations to the Commissioner of Business Oversight.

This bill would add to the persons excluded from the definition of a broker-dealer an individual who is a finder, as defined, who satisfied specified requirements, including, among other things, filing an initial statement of information with the Department of Business Oversight and paying a filing fee. The bill also would make technical changes to conform with the GRP 2.

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Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 25004 of the Corporations Code is amended to read:

25004. (a) "Broker-dealer" means any person engaged in the business of effecting transactions in securities in this state for the account of others or for his or her own account. "Broker-dealer" also includes a person engaged in the regular business of issuing or guaranteeing options with regard to securities not of his or her own issue. "Broker-dealer" does not include any of the following:

(1) Any other issuer.

- (2) An agent, when an employee of a broker-dealer or issuer.
- (3) A bank, trust company, or savings and loan association.
- (4) Any person insofar as he or she buys or sells securities for his or her own account, either individually or in some fiduciary capacity, but not as part of a regular business.
- (5) A person who has no place of business in this state if he or she effects transactions in this state exclusively with (A) the issuers of the securities involved in the transactions or (B) other broker-dealers.
- (6) A broker licensed by the Real Estate Commissioner of this state when engaged in transactions in securities exempted by subdivision (f) or (p) of Section 25100 or in securities the issuance of which is subject to authorization by the Real Estate Commissioner of this state or in transactions exempted by subdivision (e) of Section 25102.
- (7) An exchange certified by the Commissioner of Business Oversight pursuant to this section when it is issuing or guaranteeing options. The commissioner may by order certify an exchange under this section upon any conditions as he or she by rule or order deems appropriate, and upon notice and opportunity to be heard he or she may suspend or revoke that certification, if he or she finds the certification, suspension, or revocation to be in the public interest and necessary and appropriate for the protection of investors.
- (8) (A) An individual who acts only as a finder in this state and who satisfies all of the conditions set forth in subparagraphs (B) to (G), inclusive. For purposes of this section, a "finder" is an

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individual who introduces or refers one or more accredited investors, as that term is defined in Rule 501(a) of Regulation D under the Securities Act of 1933 (17 C.F.R. 230.501(a)), to an issuer or an issuer to one or more accredited investors, solely for the purpose of a potential sale of securities of the issuer, and who does not (i) participate in negotiating any of the terms of the securities transaction; (ii) advise any party to the securities transaction regarding the merits of, or the advantages or disadvantages of entering into the securities transaction; or (iii) sell or intend to sell any securities of the issuer, which securities are owned, directly or indirectly, by the finder as part of the securities transaction. An individual who fails to comply with the requirements of this paragraph shall not be entitled to rely on the exemption afforded hereunder.

(B) The finder shall file with the Department of Business Oversight prior to engaging in any activities described in subparagraph (A), on a form prescribed by the commissioner, an initial statement of information that shall include both of the following: (i) the name and complete business or residential address of the finder and (ii) the mailing address of the finder, if different from the business or residential address. A filing fee of not more than twenty-five dollars (\$25) may be required to be submitted, as determined by the commissioner by rule, to the Department of Business Oversight along with the initial statement of information required by this subparagraph.

(C) For each securities transaction or series of securities transactions, the finder shall file with the Department of Business Oversight, on a form prescribed by the commissioner, a notice that shall include the following affirmative representations by the finder, that the finder (i) is acting only to introduce the issuer and the potential accredited investor of an issuer's securities and will not effect any securities transaction in, advise or consult on, or induce or attempt to induce the purchase or sale of, any securities in this state; (ii) has not done any of the acts, satisfied any of the circumstances, or is subject to any order specified in Section 25212; (iii) will not receive, directly or indirectly, possession or custody of any funds related to the purchase and sale of the subject securities transactions; (iv) has not acted in violation of any provision of this section; and (v) has fully disclosed and obtained the informed written consent of the issuer and each potential

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accredited investor introduced by the finder to the issuer regarding the material terms of the compensation arrangement between the issuer and the finder relating to the finder's services provided for the subject securities transaction. A separate notice shall be filed for each new securities transaction or series of securities transactions, no later than 20 business days following the first sale of securities in the offering. The commissioner may by rule require the finder to pay a filing fee in connection with the notice required in this subparagraph of not more than twenty-five dollars (\$25).

- (E) Concurrently with each introduction or referral, the finder shall obtain the informed, written consent of each potential accredited investor introduced or referred by the finder to an issuer for the purchase and sale of securities of the issuer, in an agreement signed by the finder, the issuer, and the potential accredited investor, disclosing the following: (i) the type and amount of compensation that will be paid to the finder in connection with the subject securities transactions and the conditions for payment of that compensation; (ii) that the finder shall neither recommend nor advise the potential accredited investor with respect to the subject securities transaction; (iii) whether the finder is also an owner of the securities of the issuer, and (iv) any other actual and potential conflict of interest in connection with the finder's activities related to the subject securities transaction. Each potential accredited investor shall represent in the written consent that the potential accredited investor is an accredited investor, as that term is defined in Rule 501(a) of Regulation D under the Securities Exchange Act of 1933 (17 C.F.R. 230.501(a)), and that the potential accredited investor knowingly consents to the payment of the compensation described therein.
- (F) The finder shall maintain and preserve, for a period of five years from the date of filing of the notice prescribed in subparagraph (D), a copy of the notice, the written consent required in subparagraph (E), and all other records relating to any securities transaction in connection with which the finder receives compensation, as the commissioner may by rule require. The finder, upon written request of the commissioner, shall furnish to the commissioner any records required to be maintained and preserved under this subparagraph.
- (G) The finder shall not engage in any of the following: (i) directly or indirectly take possession or custody of funds related

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to the purchase and sale of any subject securities transaction; (ii) knowingly participate in any unregistered offering not otherwise exempt from registration or qualification; (iii) fail to make the disclosures required by subparagraph (E); (iv) conduct due diligence on behalf of the issuer or the potential accredited investor related to any subject securities transaction; (v) make any disclosures to potential accredited investors other than disclosures expressly permitted or required under this subparagraph. Permitted disclosures are limited to the name, address, and telephone number of the issuer; the name, type, and price (if known) of any securities to be issued; the issuer's industry, location, and years in business; the type, number, and aggregate amount of securities being offered; and contact information regarding the potential accredited investor.

- (8) (A) Any finder who satisfies all of the conditions set forth in subparagraphs (B) to (E), inclusive. For purposes of this section, a "finder" is a natural person who, for direct or indirect compensation, introduces or refers one or more accredited investors, as that term is defined in Rule 501(a) of Regulation D under the Securities Act of 1933 (17 C.F.R. 230.501(a)), to an issuer or an issuer to one or more accredited investors, solely for the purpose of a potential offer or sale of securities of the issuer in an issuer transaction in this state, and who does not do any of the following:
- (i) Participate in negotiating any of the terms of the offer or sale of the securities.
- (ii) Advise any party to the transaction regarding the value of the securities or the advisability of investing in, purchasing, or selling the securities.
- (iii) Conduct any due diligence on the part of any party to the transaction.
- (iv) Sell or offer for sale in connection with the issuer transaction any securities of the issuer that are owned, directly or indirectly, by the finder.
- (v) Receive, directly or indirectly, possession or custody of any funds in connection with the issuer transaction.
- (vi) Knowingly receive compensation in connection with any offer or sale of securities unless the sale is qualified under this division or unless the security or the transaction is exempt or not otherwise subject to qualification.

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1 (vii) Make any disclosure to a potential purchaser other than 2 the following:

- (I) The name, address, and contact information of the issuer.
- (II) The name, type, price, and aggregate amount of any securities being offered in the issuer transaction.
  - (III) The issuer's industry, location, and years in business.
- (B) (i) The finder shall file with the Department of Business Oversight before engaging in any activities described in subparagraph (A), on a form prescribed by the commissioner, an initial statement of information that shall include both of the following:
- (I) The name and complete business or residential address of the finder.
- (II) The mailing address of the finder, if different from the business or residential address.
- (ii) A filing fee of not more than twenty-five dollars (\$25) may be required to be submitted, as determined by the commissioner by rule, to the Department of Business Oversight along with the initial statement of information required by this subparagraph.
- (C) (i) For each issuer transaction, the finder shall file with the Department of Business Oversight, on a form prescribed by the commissioner, a notice that shall include the following affirmative representations by the finder:
- (I) The finder has complied and will continue to comply with the provisions of subparagraph (A).
- (II) The finder has not performed any acts or satisfied any circumstances prohibited by Section 25212, nor been sanctioned by the commissioner pursuant to Section 25212.
- (III) The finder has obtained the written agreement described in subparagraph (D).
- (ii) A separate notice shall be filed for each new issuer transaction, no later than 20 business days following the first sale of securities. The commissioner may by rule require the finder to pay a filing fee in connection with the notice required in this subparagraph of up to twenty-five dollars (\$25).
- (D) (i) Concurrently with each introduction, the finder shall obtain the informed, written consent of each person introduced or referred by the finder to an issuer, in a written agreement signed by the finder, the issuer, and the person introduced or referred, disclosing the following:

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(I) The type and amount of compensation that has been or will be paid to the finder in connection with the introduction or referral and the conditions for payment of that compensation.

- (II) That the finder is not providing advice to the issuer or any person introduced or referred by the finder to an issuer as to the value of the securities or as to the advisability of investing in, purchasing, or selling the securities.
- (III) Whether the finder is also an owner, directly or indirectly, of the securities being offered or sold.
- (IV) Any actual and potential conflict of interest in connection with the finder's activities related to the issuer transaction.
- (V) That the parties to the agreement shall have the right to pursue any available remedies at law or otherwise for any breach of the agreement.
- (ii) To satisfy the requirements of this subparagraph, the agreement shall also include a representation by the person introduced or referred by the finder to the issuer that the person is an accredited investor, as that term is defined in Rule 501(a) of Regulation D under the Securities Exchange Act of 1933 (17 C.F.R. 230.501(a)), and that the person knowingly consents to the payment of the compensation described therein.
- (E) The finder shall maintain and preserve, for a period of five years from the date of filing of the notice prescribed in subparagraph (C), a copy of the notice, the written agreement required in subparagraph (D), and all other records relating to any offer or sale of securities in connection with which the finder receives compensation, as the commissioner may by rule require. The finder, upon written request of the commissioner, shall furnish to the commissioner any records required to be maintained and preserved under this subparagraph.
- (F) (i) A natural person who does not meet the definition of "finder" set forth in subparagraph (A) and does not satisfy all the conditions set forth in subparagraphs (B) to (E), inclusive, may be determined to be a broker-dealer by the commissioner.
- (ii) In the event a natural person does not meet the definition of "finder" set forth in subparagraph (A) and does not satisfy all the conditions set forth in subparagraphs (B) to (E), inclusive, any person introduced or referred by that natural person to an issuer, who purchases securities of that issuer in an issuer transaction following that introduction or referral, shall have the right to

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pursue any applicable remedy afforded under state law, including,
without limitation, any applicable remedies pursuant to Section
25501.5.

- (b) For purposes of this section, an agent is an employee of a broker-dealer under paragraph (2) of subdivision (a) when the agent is employed by or associated with the broker-dealer under all of the following conditions:
- (1) The agent is subject to the supervision and control of the broker-dealer.
- (2) The agent performs under the name, authority, and marketing policies of the broker-dealer.
- 12 (3) The agent discloses to investors the identity of the 13 broker-dealer.
- 14 (4) The agent is reported pursuant to subdivision (c) of Section 25210 and the rules adopted thereunder.